

UNITED STATES DISTRICT COURT  
CENTRAL DISTRICT OF CALIFORNIA

11 KIMBERLY FRAZIER,

12 Plaintiff,

13 v.

14 CITIZENS FUNERAL SERVICES INC.;  
15 DONALD GULLEY; and DOES 1 to 10,

16 Defendants.

Case No.: 2:25-cv-00476-MEMF-KS

**ORDER TO SHOW CAUSE WHY THE  
COURT SHOULD NOT DECLINE TO  
EXERCISE SUPPLEMENTAL  
JURISDICTION OVER PLAINTIFF'S  
STATE LAW CLAIMS**

20 On January 17, 2025, Kimberly Frazier filed a Complaint against Citizens Funeral Service  
21 Inc.; Donald Gulley; and Does 1 to 10, asserting: (1) a claim for injunctive relief arising out of an  
22 alleged violation of the Americans with Disabilities Act (“ADA”), 42 U.S.C. §§ 12010–12213; (2) a  
23 claim for damages pursuant to California's Unruh Civil Rights Act (“Unruh Act”), Cal. Civ. Code §§  
24 51–52, *et seq.*; (3) a claim for damages pursuant to the California Disabled Persons Act, Cal. Civ.  
25 Code §§ 54, *et seq.*; (4) a claim for damages and injunctive relief based on California Health and  
26 Safety Code § 19955, *et seq.*; (5) a claim for damages for negligence. ECF No. 1. The Complaint  
27 alleges that this Court has jurisdiction over the ADA claim pursuant to 28 U.S.C. §§ 1331 and 1333,  
28 and that the state law claims are brought “pursuant to pendant [sic] jurisdiction.” *Id.* at ¶¶ 6–7.

1       Principles of pendent jurisdiction have been codified in the supplemental jurisdiction statute,  
2 28 U.S.C. § 1337. The supplemental jurisdiction statute “reflects the understanding that, when  
3 deciding whether to exercise supplemental jurisdiction, ‘a federal court should consider and weigh in  
4 each case, and *at every stage of the litigation*, the values of judicial economy, convenience, fairness,  
5 and comity.’” *City of Chicago v. Int'l Coll. of Surgeons*, 522 U.S. 156, 173 (1997) (emphasis added)  
6 (quoting *Carnegie-Mellon Univ. v. Cohill*, 484 U.S. 343, 350 (1988)).

7       California law sets forth a heightened pleading standard for a limited group of lawsuits  
8 brought under the Unruh Act. *See* Cal. Civ. Proc. Code §§ 425.55(a)(2) & (3). The stricter pleading  
9 standard requires certain plaintiffs bringing construction-access claims like the one in the instant  
10 case to file a verified complaint alleging specific facts concerning the plaintiff’s claim, including the  
11 specific barriers encountered or how the plaintiff was deterred and each date on which the plaintiff  
12 encountered each barrier or was deterred. *See* Cal. Civ. Proc. Code § 425.50(a). A “high-frequency  
13 litigant fee” is also imposed on certain plaintiffs and law firms bringing these claims. *See* Cal. Gov’t  
14 Code § 70616.5. A “high-frequency litigant” is “a plaintiff who has filed 10 or more complaints  
15 alleging a construction-related accessibility violation within the 12-month period immediately  
16 preceding the filing of the current complaint alleging a construction-related accessibility violation”  
17 and “an attorney who has represented as attorney of record 10 or more high-frequency litigant  
18 plaintiffs in actions that were resolved within the 12-month period immediately preceding the filing  
19 of the current complaint alleging a construction-related accessibility violation.” Cal. Civ. Proc. Code  
20 §§ 425.55(b)(1) & (2). High frequency litigants are also required to state: (1) whether the complaint  
21 is filed by, or on behalf of, a high-frequency litigant; (2) in the case of a high-frequency litigant who  
22 is a plaintiff, the number of complaints alleging construction-related accessibility claim filed by the  
23 high-frequency litigant during the 12 months prior to filing the instant complaint; (3) the reason the  
24 individual was in the geographic area of the defendant’s business; and (4) the reason why the  
25 individual desired to access the defendant’s business.” *See id.* § 425.50(a)(4)(A).

26       In light of the foregoing, the Court orders Frazier to show cause in writing why the Court  
27 should exercise supplemental jurisdiction over the Unruh Act claim, the California Disabled Persons  
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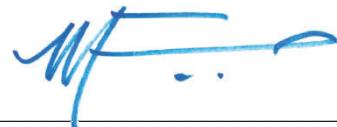
1 Act claim, the California Health and Safety Code claim, and the negligence claim. *See* 28 U.S.C. §  
2 1367(c). In responding to this Order to Show Cause:

- 3 1. Frazier shall identify the amount of statutory damages Frazier seeks to recover.
- 4 2. Frazier and Frazier's counsel shall also support their responses to the Order to Show Cause  
5 with declarations, signed under penalty of perjury, providing all facts necessary for the Court  
6 to determine if they satisfy the definition of a "high-frequency litigant" as provided by  
7 California Code of Civil Procedure §§ 425.55(b)(1) & (2). This includes, but is not limited  
8 to:
  - 9 a. the number of construction-related accessibility claims filed by Frazier in the twelve  
10 months preceding the filing of the present claim; and
  - 11 b. the number of construction-related accessibility claims in which Frazier's counsel has  
12 represented high-frequency litigant plaintiffs in the twelve months preceding the  
13 filing of the present claim.

14 Frazier shall file a Response to this Order to Show Cause by no later than fourteen days from  
15 the date of this order. The failure to timely or adequately respond to this Order to Show Cause may,  
16 without further warning, result in the Court declining to exercise supplemental jurisdiction over the  
17 Unruh Act claim, the California Disabled Persons Act claim, the California Health and Safety Code  
18 claim, and the negligence claim pursuant to 28 U.S.C. § 1367(c).

19  
20 **IT IS SO ORDERED.**

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23 Dated: March 17, 2025



24  
25 MAAME EWUSI-MENSAH FRIMPONG

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27  
28 United States District Judge